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SEVENTY-EIGHTH LEGISLATURE SECRETARY CONSTITUTE OF REGULAR SESSION, 2008

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COMMITTEE SUBSTITUTE

FOR

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FOR

Senate Bill No. 287

(By Senators Tomblin, Mr. President, and Caruth, By Request of the Executive)

[Passed March 8, 2008; in effect from passage.]

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AN ACT to amend the Code of West Virginia, 1931, as amended, by adding thereto a new article, designated §18B-18A-1, §18B-18A-2, §18B-18A-3, §18B-18A-4, §18B-18A-5, §18B-18A-6, §18B-18A-7, §18B-18A-8,

§18B-18A-9, §18B-18A-10, §18B-18A-11 and §18B-18A-12, all relating to public higher education; research; establishing the West Virginia Research Trust Fund; legislative findings; defining terms; creating special account in the State Treasury; providing for allocation of moneys; authorizing Marshall University and West Virginia University to establish directed research endowments: providing requirements administration of directed research endowments; authorizing use of investment earnings; prohibiting expenditure of principal in directed research endowments; providing criteria and restrictions for qualified private donations and qualified private donation pledges; establishing eligible uses of directed research endowment proceeds: requiring directed research endowment plans: establishing criteria and procedures for distribution of matching moneys from the West Virginia Research Trust Fund and providing for reallocation of moneys under certain conditions; requiring participating institutions to return unmatched moneys to the trust fund under certain circumstances; authorizing distribution of certain moneys to state colleges; directing and authorizing Higher Education Policy Commission to promulgate rules; and requiring annual reports.

Be it enacted by the Legislature of West Virginia:

That the Code of West Virginia, 1931, as amended, be amended by adding thereto a new article, designated §18B-18A-1, §18B-18A-2, §18B-18A-3, §18B-18A-4, §18B-18A-5, §18B-18A-6, §18B-18A-7, §18B-18A-8, §18B-18A-9, §18B-18A-10, §18B-18A-11 and §18B-18A-12, all to read as follows:

ARTICLE 18A. DIRECTED RESEARCH ENDOWMENTS.

§18B-18A-1. Legislative findings; purpose; and intent.

(a) The Legislature finds that the continued expansion 1 2 of the nation's economy is dependent upon the ability of 3 its institutions of higher education to increase the quality, quantity and productivity of its citizens who 4 5 are engaged in scientific and technical fields of study. 6 Failure of the United States to compete in these areas 7 may lead to lower standards of living, dependence upon 8 foreign intellectual capital and international insecurity. 9 The economic future of West Virginia is equally dependent upon the ability of Marshall University and 10 West Virginia University, the state's two doctoral-11 12 granting, public research universities, to promote, 13 educate and train researchers and research support 14 staff in these diverse fields of study.

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The Legislature further finds that a recent emphasis on the creation of innovative curricula and the receipt of significant private donations by Marshall University and West Virginia University has led to major expansions in certain areas of study, including energy, national security technology, environmental sciences, health and biomedical sciences, biometrics. biotechnology and nanotechnology. Despite these expansions, the additional investment of both private donations and state moneys is critical to recruiting world-class scientists, researchers, research staff, technicians and professional degree graduates, as well as providing funding for laboratories and scientific equipment.

(b) The purpose of the Legislature in enacting this article is to establish a state fund to be administered by the Higher Education Policy Commission to address the findings outlined in subsection (a) of this section. The fund will make public moneys available to the state's

- 34 two doctoral-granting public research universities to
- 35 match qualified private donations and qualified private
- 36 donation pledges; thereby creating an incentive for
- 37 donors to support certain priority areas of study
- 38 consistent with each participating institution's long-
- 39 range strategic plan for research. Creation of this fund
- 40 promotes strategic private donations targeted to
- 41 specific areas of research and creates a sustainable
- 42 source of funding for research initiatives that are
- 43 critical to achieving long-term goals including, but not
- 44 limited to, the following:
- 45 (1) Research-based economic development and
- 46 economic diversification; and
- 47 (2) Increased potential for patenting, licensing and
- 48 related technology transfer and commercialization of
- 49 scientific and technological research in the state.

§18B-18A-2. Definitions.

- 1 (a) General For the purposes of this article, terms
- 2 have the meaning ascribed to them in section two,
- 3 article one of this chapter, unless the context in which
- 4 the term is used clearly requires a different meaning or
- 5 a specific definition is provided in this section.

6 (b) Definitions —

- 7 (1) "Directed research endowment" or "research
- 8 endowment" means an account established at or
- 9 administered by a participating institution or its
- 10 affiliated research corporation or foundation in
- accordance with the provisions of section four of this
- 12 article.

- 5 [Enr. Com. Sub. for Com. Sub. for S. B. No. 287
- 13 (2) "Directed research endowment plan" or "research
- 14 plan" means the strategies and procedures formally
- 15 approved and adopted by a governing board of a
- 16 participating institution pursuant to section seven of
- 17 this article outlining how a participating institution
- proposes to use directed research endowment proceeds
- 19 to meet established goals and objectives.
- 20 (3) "Directed research endowment proceeds" or
- 21 "endowment proceeds" means those investment
- 22 earnings accruing to a participating institution's
- 23 directed research endowment and available for
- 24 expenditure by a participating institution or its
- 25 affiliated research corporation in accordance with the
- 26 provisions of section four of this article.
- 27 (4) "Trust fund" means the special account designated
- 28 as the West Virginia Research Trust Fund established
- 29 in section three of this article.
- 30 (5) "Participating institution" means Marshall
- 31 University or West Virginia University;
- 32 (6) "Qualified private donation" or "qualified
- donation" means any private donation, gift or bequest
- 34 to a directed research endowment that meets the
- 35 criteria set forth in section five of this article;
- 36 (7) "Qualified private donation pledge" or "qualified
- 37 pledge" means any pledge, commitment or other
- 38 agreement to give a private donation to a directed
- 39 research endowment that is made pursuant to a written
- 40 agreement between the donor and the institution or its
- 41 affiliated research corporation or foundation and that
- 42 meets the criteria set forth in section five of this article;

- 43 (8) "Foundation" means a corporation created,
- organized and located in West Virginia that meets the
- 45 following conditions:
- 46 (A) Is organized and operated for educational
- 47 purposes in support of one or more state institutions of
- 48 higher education;
- 49 (B) Is designated by the board of governors of one or
- 50 more state institutions of higher education to receive
- 51 charitable contributions for educational purposes on
- behalf of the institutions or institutions:
- 53 (C) Does not have any part of its earnings inuring to
- 54 the benefit of any private shareholder or individual;
- 55 (D) Is not disqualified from tax exemption under 26
- 56 U. S. C. $\S501(c)(3)$ for any reason; and
- 57 (E) Does not participate or intervene in, on behalf of
- or in opposition to any political campaigns for public
- 59 office;
- 60 (9) "Research corporation" means an organization
- 61 created pursuant to the provisions of article twelve of
- 62 this chapter; and
- 63 (10) "State college" means the West Virginia School
- of Osteopathic Medicine, Bluefield State College,
- 65 Concord University, Fairmont State University,
- 66 Glenville State College, Shepherd University, West
- 67 Liberty State College or West Virginia State University.

§18B-18A-3. West Virginia Research Trust Fund.

- 7 [Enr. Com. Sub. for Com. Sub. for S. B. No. 287
- 1 (a) There is created in the State Treasury a special
- 2 fund to be known as the West Virginia Research Trust
- 3 Fund which shall consist of any appropriations of
- 4 moneys to the fund made by the Legislature, all
- 5 earnings from investment of the fund and any
- 6 unmatched portion of state moneys returned by a state
- 7 institution of higher education.
- 8 (b) Expenditures from the trust fund shall be made
- 9 for the purposes set forth in this article and are not
- subject to separate appropriation by the Legislature.
- 11 Any balance, including accrued investment earnings on
- 12 any unmatched portion of state moneys returned by a
- 13 state institution of higher education in the trust fund at
- 14 the end of each fiscal year shall not expire to the
- 15 General Revenue Fund, but shall remain in the trust
- 16 fund and be expended as provided by this article.
- 17 (c) In accordance with the provisions of section eight
- of this article, the commission shall make available
- 19 seventy percent of moneys in this account to match
- 20 qualified donations and qualified pledges to West
- 21 Virginia University and thirty percent of the moneys to
- 22 match qualified donations and qualified pledges to
- 23 Marshall University...
- 24 (d) Investment earnings accruing in the account may
- 25 be expended by the commission to provide matching
- 26 research funds to state colleges in accordance with the
- 27 provisions of section ten of this article:

§18B-18A-4. Directed research endowments.

- 1 (a) The governing board of each participating
- 2 institution may create and administer or enter into an

- 3 agreement with its research corporation and/or
- 4 foundation to administer one or more directed research
- 5 endowments to receive qualified donations and
- 6 matching state moneys allocated for distribution to that
- 7 institution.
- 8 (b) A research endowment consists of qualified
- 9 donations and matching moneys distributed by the
- 10 commission from the trust fund in accordance with the
- 11 provisions of section eight of this article.
- 12 (c) Subject to the following conditions, the governing
- 13 board of a participating institution or its research
- 14 corporation may invest moneys deposited into the
- 15 research endowment either directly or through a
- 16 foundation subject to the following conditions:
- 17 (1) Any interest or other investment earnings on the
- 18 moneys invested are retained by the participating
- institution to be used for the purposes set forth in this
- 20 article;
- 21 (2) Any investments authorized by this subsection are
- 22 made in accordance with and subject to the provisions
- 23 of the Uniform Prudent Investor Act codified as article
- 24 six-c, chapter forty-four of this code; and
- 25 (3) Any investments authorized by this subsection are
- 26 not subject to the provisions of section twelve-d, article
- one, chapter twelve of this code.
- 28 (d) Investment earnings accruing to a participating
- 29 institution's research endowment, hereinafter referred
- 30 to as endowment proceeds, may be expended by the
- 31 governing board of the participating institution or its

- 9 [Enr. Com. Sub. for Com. Sub. for S. B. No. 287
- 32 research corporation, subject to the provisions of
- 33 section six of this article and the following conditions:
- 34 (1) Endowment proceeds may be expended only for
- 35 the eligible uses designated; and
- 36 (2) The principal of a research endowment may not
- 37 be expended for any purpose.
- 38 (e) The governing board of a participating institution
- is exempt from liability for any loss or decrease in value
- 40 of the assets or income of a directed research
- 41 endowment, except as losses or decreases in value are
- shown to be the result of bad faith, gross negligence or
- 43 intentional misconduct.
- 44 (f) The governing board of each participating
- 45 institution shall promulgate a rule or rules for the
- 46 administration of research endowments that fulfills the
- 47 purposes and requirements of this article and section
- 48 six, article one of this chapter.

§18B-18A-5. Qualified private donations.

- 1 (a) Private donations and pledges to a research
- 2 endowment meet the criteria for designation as a
- 3 qualified donation or qualified pledge under the
- 4 following conditions:

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- 5 (1) The donation or pledge is expressly and
 - specifically restricted by the donor for one or more of
- 7 the eligible uses designated in section six of this article;
- 8 however, nothing in this subdivision prohibits a
- 9 participating institution from designating unrestricted
- 10 gifts or bequests, or any portion thereof, for use as a

- 11 qualified donation;
- 12 (2) The individual donation or pledge is a minimum of
- 13 fifty thousand dollars or is bundled with other qualified
- 14 donations or qualified pledges to meet the fifty
- 15 thousand-dollar threshold; and
- 16 (3) Donations or pledges may be accepted from
- 17 individuals, partnerships, associations, public and
- 18 private for-profit and nonprofit corporations and
- 19 nongovernmental foundations.
- 20 (b) The following may not be included as a qualified
- 21 donation or a qualified pledge:
- 22 (1) Any donation or pledge received by a participating
- 23 institution or its affiliated research corporation or
- 24 foundation prior to the effective date of this article;
- 25 (2) Educational and general fees, auxiliary fees or
- 26 other student fees generated by the participating
- 27 institution;
- 28 (3) Proceeds from promissory notes, bonds, loans or
- 29 other instruments evidencing an indebtedness or any
- 30 other obligation of repayment by the governing board
- 31 to the maker of the instrument:
- 32 (4) Any moneys or assets, other than qualified
- 33 donations or qualified pledges, received from the
- 34 participating institution's affiliated research
- 35 corporation or foundation; or
- 36 (5) Any other moneys received from the state or
- 37 federal government.

- 11 [Enr. Com. Sub. for Com. Sub. for S. B. No. 287
- 38 (c) The president of each participating institution or
- 39 his or her designee shall make the initial determination
- 40 of whether a donation or pledge meets the criteria for
- 41 qualified donations or qualified pledges as set forth in
- 42 this section. The president shall also provide a report
- 43 to the governing board at least once each fiscal year
- 44 regarding the amount of qualified donations and
- 45 qualified pledges the participating institution has
- 46 received.

§18B-18A-6. Eligible uses of directed research endowment proceeds.

- 1 (a) Endowment proceeds may be expended by a
- 2 participating institution or its affiliated research
- 3 corporation for any of the following designated uses:
- 4 (1) To pay the base salaries of newly endowed
- 5 department chairs, new professorship positions, new
- 6 research scientists and new research staff positions,
- 7 including, but not limited to, research technicians and
- 8 support personnel, and to fund affiliated graduate or
- 9 undergraduate student research fellowships.
- 10 All positions or fellowships shall be engaged
- primarily in one of the following areas of research:
- 12 (A) Energy and environmental sciences;
- 13 (B) Nanotechnology and materials science;
- 14 (C) Biological, biotechnological and biomedical
- 15 sciences;
- 16 (D) Transportation technology and logistics;

- 17 (E) Biometrics, security, sensing and related
- 18 identification technologies; or
- 19 (F) Gerontology; or
- 20 (2) To purchase basic infrastructure directly related
- 21 to an area of research identified in subdivision (1) of
- 22 this subsection, including, but not limited to, laboratory
- 23 and scientific equipment, and other essential equipment
- 24 and materials.
- 25 (b) Eligibility criteria regarding the expenditure of
- 26 directed endowment proceeds to pay the base salaries
- 27 of personnel, to fund student fellowships and to
- 28 purchase basic infrastructure shall be established by
- 29 rules of the commission promulgated pursuant to
- 30 section eleven of this article.

§18B-18A-7. Directed research endowment plans.

- 1 (a) To facilitate the goals of this article and to ensure
- 2 the prudent expenditure of state moneys, the governing
- 3 board of each participating institution shall submit to
- 4 the commission a directed research endowment plan.
- 5 (b) The research plan shall include, but is not limited
- 6 to, the following:
- 7 (1) An assessment of the participating institution's
- 8 current research initiatives, including any initiatives
- 9 falling within an area of research identified in section
- 10 six of this article;
- 11 (2) An analysis of possible strategies to enhance
- 12 current research initiatives;

- 13 [Enr. Com. Sub. for Com. Sub. for S. B. No. 287
- 13 (3) An outline of the participating institution's
- 14 proposed uses of endowment proceeds, including
- 15 identification of any specific disciplinary hires,
- 16 collaborations or acquisitions currently under
- 17 consideration;
- 18 (4) A list of proposed uses contained in the research
- 19 plan including the anticipated costs associated with
- 20 each proposed use;
- 21 (5) An analysis of the anticipated costs compared to
- 22 the expected endowment proceeds available to the
- 23 institution;
- 24 (6) An evaluation of how the research plan furthers
- 25 the purposes of this article and addresses the research
- 26 needs of the institution;
- 27 (7) Identification of the proposed uses for which
- 28 alternative funding sources may be sought to enhance
- 29 the comprehensive research initiatives contemplated by
- 30 the participating institution. Alternative funding
- 31 sources exclude qualified donations, matching moneys
- 32 from the trust fund and the endowment proceeds
- 33 generated from the trust fund; and
- 34 (8) Notation of the amount allocated for distribution
- 35 to the participating institution pursuant to section three
- 36 of this article.
- 37 (c) The governing board of each participating
- 38 institution shall submit its research plan to the
- 39 commission prior to submitting its first request for a
- distribution of matching moneys from the trust fund.

§18B-18A-8. Distributions from West Virginia Research Trust Fund.

- 1 (a) A participating institution seeking a distribution
- 2 of matching moneys from the trust fund first shall
- 3 obtain qualified donations and/or qualified pledges in
- 4 an amount equal to the amount of matching moneys
- 5 requested for distribution and shall submit a request to
- 6 the commission setting forth the following:
- 7 (1) The amount of qualified donations and/or
- 8 qualified pledges designated for use in requesting the
- 9 distribution of matching moneys from the trust fund
- 10 and the amount of any previous distributions of
- 11 matching moneys from the trust fund;
- 12 (2) The amount requested for distribution to the
- 13 participating institution pursuant to section three of
- 14 this article;
- 15 (3) An explanation of how the proposed use satisfies
- the criteria for the eligible uses of endowment proceeds
- 17 set forth in section six of this article;
- 18 (4) An explanation of how the proposed use of the
- 19 endowment proceeds furthers the purposes of this
- 20 article and addresses the research needs of the
- 21 institution as identified in the research plan; and
- 22 (5) A designation of the applicable research
- 23 endowment into which the requested matching moneys
- 24 are to be deposited.
- 25 (b) The commission shall review each request for
- 26 distribution of matching money from the trust fund for

- 15 [Enr. Com. Sub. for Com. Sub. for S. B. No. 287
- 27 compliance with the provisions of this article and the
- 28 rule promulgated pursuant to section eleven of this
- 29 article.
- 30 (c) Once the commission approves the request of a
- 31 participating institution, it shall distribute matching
- 32 moneys from those allocated to the institution in the
- trust fund to the applicable research endowment in an
- 34 amount equal to the amount of qualified donations
- 35 and/or qualified pledges.

§18B-18A-9. Reallocation of matching moneys.

- 1 (a) No later than five years from the effective date of
- 2 this article, each participating institution shall have
- 3 deposited into its research endowments an amount of
- 4 qualified donations equal to or greater than the total
- 5 amount of moneys allocated for distribution to the
- 6 institution pursuant to the provisions of subsection (c),
- 7 section three of this article.
- 8 (1) If one of the participating institutions fails to have
- 9 deposited into its research endowments the requisite
- amount of qualified donations by the end of this five-
- 11 year period, then any portion of the moneys allocated to
- the institution that has not been distributed shall be
- 13 reallocated for distribution to the other participating
- institution pursuant to the terms of this article.
- 15 (2) To be eligible to receive a distribution of
- reallocated moneys pursuant to this subsection, the other participating institution shall have qualified
- 18 donations in excess of the amount required by
- 19 subsection (a) of this section deposited into its research
- 20 endowment(s) in an amount equal to or greater than the

- 21 amount of reallocated moneys.
- 22 (3) If the other participating institution does not have
- 23 excess qualified donations on deposit, the reallocated
- 24 moneys shall be made available for distribution by the
- 25 commission to state colleges in accordance with the
- 26 provisions of section ten of this article.
- (b) If any pledge previously used by a participating
- 28 institution to obtain a distribution of matching moneys
- 29 from the trust fund has not been paid in full within five
- 30 years from the effective date of this article, then the
- 31 institution shall return the unmatched portion of state
- 32 moneys to the trust fund. These moneys shall be
- 33 reallocated for distribution to the other participating
- institution or to the state colleges pursuant to the terms
- 35 of this section and section ten of this article as
- 36 applicable.
- 37 (c) If both participating institutions fail to have
- 38 deposited into their respective research endowments
- 39 the requisite amount of qualified donations within five
- 40 years from the effective date of this article, then any
- 41 moneys remaining in the trust fund that have not been
- 42 distributed shall be made available for distribution by
- 43 the commission to state colleges in accordance with the
- 44 provisions of this article.

§18B-18A-10. Distributions to state colleges.

- 1 (a) The commission may use a portion of those moneys
- 2 derived from investment earnings accruing to the trust
- 3 fund in accordance with the provisions of section three
- 4 of this article, as well as moneys that are not
- 5 distributed to participating institutions in accordance

- 6 with the provisions of section nine of this article, to
- 7 distribute state matching moneys to state colleges, as
- 8 that term is defined in section two of this article.
- 9 (b) In the rules required by section eleven of this
- article, the commission shall establish procedures for
- 11 the competitive application and review of requests from
- state colleges and criteria for the eligible use of moneys
- distributed pursuant to this section.
- 14 (c) To qualify for a distribution of state matching
- moneys pursuant to this section, a state college shall
- 16 meet the following conditions:
- 17 (1) Obtain qualified donations in an amount equal to
- 18 or greater than the amount of matching moneys
- 19 requested for distribution from the trust fund; and
- 20 (2) Deposit the qualified donations and any matching
- 21 moneys distributed from the trust fund into the
- 22 accounts of the institution or its affiliated research
- 23 corporation or foundation.
- 24 (d) State matching moneys may be expended only for
- 25 a research-oriented initiative approved by the
- 26 commission.

§18B-18A-11. Higher Education Policy Commission rule required; emergency rule authorized.

- 1 (a) By the first day of October, two thousand eight,
- the commission shall propose a rule for legislative
- 3 approval in accordance with the provisions of section
- 4 six, article one of this chapter and article three-a,
- 5 chapter twenty-nine-a of this code to implement the

- 6 provisions and purposes of this article. The rule shall
- 7 include the following:
- 8 (1) Documentation standards and review procedures
- 9 to determine whether a donation or pledge meets the
- 10 criteria of a qualified donation or qualified pledge
- when initially received or when the terms of a qualified
- donation or a qualified pledge are materially altered;
- 13 (2) Eligibility criteria in accordance with the
- 14 provisions of section six of this article for the
- expenditure of endowment proceeds to pay the base
- salaries of personnel, to fund research fellowships and
- 17 to purchase basic infrastructure;
- 18 (3) Procedures to ensure that endowment proceeds
- 19 are expended in compliance with the provisions of this
- 20 article;
- 21 (4) A requirement for each participating institution
- 22 to report on the total amount of qualified donations
- 23 received, the investment earnings realized and any
- 24 anticipated expenditures of the research endowment
- 25 proceeds in its annual operating budget; and
- 26 (5) Procedures for the competitive application and
- 27 review of requests from state colleges and criteria for
- 28 the eligible use of moneys distributed pursuant to
- 29 section ten of this article.
- 30 (b) The Legislature finds that an emergency exists
- and, therefore, the commission shall file a rule to
- 32 implement the provisions of this article as an
- 33 emergency rule pursuant to the provisions of article
- 34 three-a, chapter twenty-nine-a of this code. The rule is

- 19 [Enr. Com. Sub. for Com. Sub. for S. B. No. 287
- 35 subject to the prior approval of the Legislative
- 36 Oversight Commission on Education Accountability.

§18B-18A-12. Annual report.

- 1 By the first day of January, two thousand ten, and
- 2 annually thereafter, the commission shall submit a
- 3 report to the Governor, the President of the Senate, the
- 4 Speaker of the House of Delegates, and the Legislative
- 5 Oversight Commission on Education Accountability
- 6 detailing implementation of the research endowments
- 7 at each participating institution, the amount of
- 8 qualified donations received by each participating
- 9 institution in the preceding fiscal year, the amount of
- 10 any distributions made from the trust fund and a
- description of the research and outcomes supported by
- those moneys.



The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled. Chairman Senate Committee Charman House Committee Originated in the Senate. In effect from passage. Clerk of the Senate Clerk of the House of Delegates esident of the Senate Speaker House of Delegates The within L. a. a. politic this the Day of 2008.

Governor

PRESENTED TO THE GOVERNOR

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Time 10:05 pm